

#### MS4 Program Management Funding Strategies for BMP Implementation

Southwest Pennsylvania Commission (SPC) Findlay Township Activity Center Imperial, PA 15126 August 17, 2017

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## **Funding Strategies**

# Agenda

- Introduction
- Building Reserves
- Grants
- Advanced Mechanisms
- Public-Private Partnerships (P3s)



**Funding Strategies** 

# Introduction

#### **Challenges Facing Communities**



<u>M</u>unicipal
<u>S</u>eparate
<u>S</u>torm
<u>S</u>ewer
<u>S</u>ystem



#### **Regulating the MS4**



Authorization to Discharge

- "2013 PAG-13" Limitations on Coverage (part 2.j)
- "2018 PAG-13 (draft)" Discharges Not Authorized (item 6)

#### "The discharge is not, or will not, result in compliance with an applicable effluent limitation or water quality standard."

The operator must, at a minimum, develop, implement, and enforce a SWMP designed to reduce the discharge of pollutants from the MS4:

- to the maximum extent practicable (MEP),
- to protect water quality, and
- to satisfy the appropriate water quality requirements of the Clean Water Act. [40 CFR 122.34(a)]

#### **Pollutant Reduction Plans (PRPs)**

#### APPENDIX E

#### POLLUTANT REDUCTION PLAN REQUIREMENTS FOR DISCHARGES TO WATERS IMPAIRED FOR NUTRIENTS AND/OR SEDIMENT

MS4 permittees with at least one stormwater discharge to surface waters considered impaired for nutrients (nitrogen and phosphorus) and/or sediment, in which a TMDL has not been developed or the TMDL has not identified a wasteload allocation (WLA) for the permittee, must develop and submit a Pollutant Reduction Plan (PRP) with the NOI to reduce the pollutant loads to those waters. In the event the permittee also has at least one stormwater discharge to surface waters within the Chesapeake Bay watershed, the PRP may be combined with the CBPRP described in Appendix D.

- Sediment
- Total Phosphorus (TP)



What is important to you, or what your primary concerns are may help dictate which funding strategy (or strategies) will work best for your municipality.





#### "Benefit Stacking"





#### Single Function







#### **Multiple Function**



#### **Economic Ecology**

Ecological Benefits: "How does the project or plan improve or protect our natural resource assets?"

- Stormwater Management
- Water quality
- Source Water Protection
- Environmental compliance (regulatory)
- Catastrophe Remediation
- Impaired Streams "Strategy"
- Habitat Improvements

Community Benefits: "How does the project or plan provide or protect our community assets?"

- Flood hazard mitigation
- Open Space and/or Parks
- Aesthetic Appeal
- Heritage Restoration
- Catastrophe Remediation
- Residential corridor recovery and protection

Economic Benefits- "How does the project or plan improve and build resilience into the local economy?"

- "Conventional" transportation infrastructure & bridges
- Intermodal transportation
- Non-motorized transportation
- Commercial corridor recovery and protection
- Catastrophe remediation
- Return on Investment

#### Wastewater Evolution (Site to Regional) – Infrastructure Investment



**Funding Strategies** 

# **Building Reserves**

#### **Building Reserves**

Sounds as simple as it is...saving money each year until you build enough reserves to implement a BMP.



#### Example: Ephrata Borough, PA















Primary site outfalls.

#### **Updated Concept**



Percel

and Comparison for Department and Security Process.

|  | N (bx)              | P (its)          | . Sediment (tons)             |
|--|---------------------|------------------|-------------------------------|
| WWTP Stornwater Basin Retroft                      | 267.87              | 14.49            | 6.26                          |
| CARA Enhancement                                   | 2,315               | 113              | 35                            |
| Mathematican for Jamual Cardinant and Mitchart Los | d Barketten Entropy | an boord Danners | relations of the Farest Denal |

b Define Removal Rates for Urban Stormweter Retroft Projects", prepared by Schueler and Lane, revised January 20.

#### **RETROFIT CONCEPT PLAN**

EPHRATA IMPLEMENTATION PLAN Land 315 North Street, Lititz, PA | (717) 627-4440 Studies

#### **Building Reserves**

Estimated Project Cost (designpermits-build): ~\$120,000

From 2015-2019: Set aside \$24,000 per year to "save up" for BMP(s) implementation

\*\*\*Project will realize multiple benefits on site for WWTP, electrical power generation, aquifer recharge, stormwater management, and...





**Funding Strategies** 

# Grants

This is an area of funding where benefit stacking becomes more crucial to help your application stand out.

If we limited our applications to a sole stormwater BMP implementation focus to achieve permit compliance, your chances for grant award are severely limited.



#### Grant Entities – limited to BMP implementation



#### Grant Entities – benefit stacking approach



#### **Potential Applicable NFWF Programs**

# National Fish & Wildlife Foundation (NFWF):

- Resilient Communities Program
- Five Stars and Urban Waters Restoration Program
- Central Appalachia Habitat Stewardship Program



#### Potential Applicable DCNR Programs

## DCNR (C2P2 Category):

- Riparian Forest Buffer Program
- Non-motorized Trails Program
- Land Acquisition & Conservation Program
- Park Rehabilitation and Development Program



#### **One Approach to Stormwater Management**

what if the key to effectively and economically addressing stormwater management regulations is to rethink how we view our public infrastructure---especially our public park, trail and waterway systems---and how we view our community partners?



#### **Green Infrastructure**

- Naturalized Infiltration Basin
- Floodplain
   Restoration
- Vegetated Swale
- Constructed Wetlands
- Riparian Buffers







#### **Green Infrastructure**

- Vegetated Roof
- Green Streets
- Rain Barrels
- Rain Gardens
- Pervious Pavement









#### **Green Infrastructure**





#### **Pervious Pavement**



#### **Multifunctional Value of Green Infrastructure**

| Benefit                        | Reduces Stormwater Runoff        |                        |                                      |                  |                                     |                                   |                  |                       |                      |  |                              | 1.2                 |                                       |                         |                                |                   |                  |  |
|--------------------------------|----------------------------------|------------------------|--------------------------------------|------------------|-------------------------------------|-----------------------------------|------------------|-----------------------|----------------------|--|------------------------------|---------------------|---------------------------------------|-------------------------|--------------------------------|-------------------|------------------|--|
|                                | Reduces Water<br>Treatment Needs | Improves Water Quality | Reduces Grey<br>Infrastructure Needs | Reduces Flooding | Increases Available<br>Water Supply | Increases<br>Groundwater Recharge | Reduces Salt Use | Reduces<br>Energy Use | Improves Air Quality | Reduces<br>Atmospheric CO <sub>2</sub> | Reduces Urban<br>Heat Island | Improves Aesthetics | Increases Recreational<br>Opportunity | Reduces Noise Pollution | Improves<br>Community Cohesion | Urban Agriculture | Improves Habitat | Cultivates Public<br>Education Opportunities |
| Practice                       | 88                               | 7                      |                                      |                  | A                                   | 2                                 |                  | <b>*</b>              | 2                    | C02                                    |                              |                     | Å                                     | *10                     | iii                            | ¥                 | Can and a second | Ò  |
| Green Roofs                    |                                  | •                      | •                                    | •                | 0                                   | 0                                 | 0                | •                     | •                    |  | •                            | •                   | •                                     |                         | 0                              | 0                 | •                | •  |
| Tree Planting                  |                                  | •                      |                                      | •                | 0                                   | $\Theta$                          | 0                | ۲                     |                      |  | 0                            | •                   |                                       | 0                       | •                              | $\bigcirc$        | ۲                | ۲  |
| Bioretention<br>& Infiltration |                                  | •                      | •                                    | 0                | 0                                   | $\Theta$                          | 0                | 0                     | •                    | •                                      | 0                            | 0                   | •                                     | 0                       | 0                              | 0                 | •                | •  |
| Permeable<br>Pavement          | ٠                                | •                      | •                                    |                  | 0                                   | $\bigcirc$                        | •                | $\Theta$              | •                    |  | •                            | 0                   | 0                                     | •                       | 0                              | 0                 | 0                | •  |
| Water<br>Harvesting            |                                  | •                      | •                                    |                  | •                                   | $\Theta$                          | 0                | $\Theta$              | 0                    | $\Theta$                               | 0                            | 0                   | 0                                     | 0                       | 0                              | 0                 | 0                |  |

The Value of Green Infrastructure A Guide to Recognizing Its Economic, Environmental and Social Benefits, American Rivers

#### Project Example: Wrightsville Borough Riverfront









#### **Multifunctional Goals:**

To provide efficient management of urban stormwater and improve the environmental function of the river corridor associated with Wrightsville Riverfront Park.

Rehabilitate the recreational elements of Wrightsville Riverfront Park to provide opportunities for all abilities and interests

Develop trailhead/restroom facilities for Mason Dixon Trail and Wrightsville Riverfront Park



#### **Funding Partners:**

**Chesapeake Bay Trust:** \$47,181

**GG:** Pending \$350,000

National Fish and Wildlife Foundation: \$300,000

**DCNR:** \$280,000/ PENDING \$340,000

National Park Service: \$182,384

York County Community Foundation: \$10,000





#### **Project Example: Carlisle Borough**

#### **Quote from Matt Candland, the Borough Manager:**

"The Borough, through extensive public participation, identified storm water management as a priority to be addressed through the redevelopment of these two brownfield sites. Given the existing contamination, we had to devise approaches that were not only consistent with current best practices but also minimize infiltration to prevent the contamination spreading. We are currently working on designing facilities that ideally will manage much of the stormwater on the brownfield sites as well as stormwater outside of the redevelopment area. As a result, it is our hope that the plan we have created coupled with the partnerships we have forged with the surrounding community, several funding partners (EPA, National Fish and Wildlife Foundation, etc.) and the developers will result in a win-win situation. The community, developer and environment will all win. "



Masland/IAC property---Future site of Carlisle's Fairground Avenue Stormwater Park
#### Project Example: Carlisle Borough



#### **Project Example: Carlisle Borough**



Masland/IAC property--- Future site of Carlisle's Fairground Avenue Stormwater Park **Funding Partners:** 

EPA: \$600,000

National Fish and Wildlife Foundation: \$599,453

**DCNR:** \$150,000/Pending \$250,000

Chesapeake Bay Foundation \$30,000,

National Endowment for the Arts \$15,000

## Tropical Storm Lee – Sept 2011







## Project Example: Logan Park



#### Logan Park



#### Logan Park – Goals

- Provide flood storage capacity
- Improve water quality
- Improve bio-diversity
- Address drainage issues soccer fields are flooded or too wet to use
- Provide passive and active recreational opportunities
- Incorporating a flood plain restoration into an active recreation space



#### Logan Park – After Restoration

#### **Funding Partners**

*Design:* National Fish & Wildlife Foundation (NFWF): \$30,000

*Construction:* DEP: \$239,000 NFWF: \$200,000

#### Logan Park – Results



- 118 Tons / yr Sediment Load Reduction
- 757 lb / yr Nitrogen Load Reduction
- 293 lb/yr Phosphorus Load Reduction
- 2.5 ac + of Wetland Creation
- 1,500 LF of Stream Channel Stabilized
- 10,000 cu yds of Legacy Sediment removed from the floodplain

#### **Project Example: New Street Park**



## **Project Example: New Street Park**

Project broken up into three (3) primary phases covering approximately 14 years

- Phase 1: completed in 2006
  - Funding: PADEP, Pfizer
- Phase 2: completed in 2015
  - Funding: Lititz Borough, Act 13 Watershed Restoration Program (DCED)
- Phase 3: currently underway (completion in 2018)
  - Funding: Exelon





#### New Street Park – Cost-Benefit Analysis

#### LandStudies

Lititz Run Watershed Restoration Project Cost-Benefit Analysis

|        |  |       | ALL PROPOSED PHASES & SECTIONS |    |            |     |            |      | 10000        |  |  |  |
|--------|--|-------|--------------------------------|----|------------|-----|------------|------|--------------|--|--|--|
|        | and the second s | MOU   | UNITS                          |    | VALUE      | 1.1 | TOTAL      | 1. j | PV           | NOTES  |  |  |
| 11     | Professional Services/Consultants -<br>Phase 1   | LS    | 1                              | \$ | 82,920.00  | \$  | 82,920.00  | \$   | 82,920.00    | Design and consulting, captures permitting services and fees   |  |  |
| М      | Professional Services/Consultants -<br>Phase 2   | LS    | 1                              | \$ | 11,259.00  | \$  | 11,259.00  | \$   | 11,259.00    | Design and consulting, captures permitting services and fees   |  |  |
| 1.4    | Engineering - Phase 1  | LS    | 1                              | s  | 27,200.00  | \$  | 27,200.00  | \$   | 27,200.00    | SWM calculations and general engineering, engineering<br>consultation for phase 1 sections   |  |  |
| 14     | Engineering - Phase 2  | LS    | 1                              | 5  | 4,760.00   | \$  | 4,760.00   | \$   | 4,760.00     | Engineering consultation for remaining sections  |  |  |
| 2      | Construction-Section 1 (Ph. 1)   | LS    | 1                              | \$ | 125,000.00 | \$  | 125,000.00 | \$   | 125,000.00   | FPR-west side of New Street Park   |  |  |
| T COS  | Construction-Section 2A (Ph. 1)  | LS    | 1                              | \$ | 60,000.00  | \$  | 60,000.00  | 5    | 60,000.00    | Stream restoration/stabilization from New Street Pack in Locast<br>Street Bridge   |  |  |
| IREC   | Construction-Section 2B (Ph. 2)  | LS    | 1                              | \$ | 117,000.00 | \$  | 117,000.00 | \$   | 117,000.00   | Park Improvements in New Street Park   |  |  |
| 9      | Construction-Section 3 (Ph. 2)   | LS    | 1                              | 5  | 41,000.00  | 5   | 41,000.00  | 5    | 41,000.00    | Stream metimation/stabilization from Locust Street Bridge<br>Front Street Bridge   |  |  |
|        | Construction-Section 4 (Ph. 1)   | LS    | 1                              | \$ | 51,812.00  | \$  | 51,812.00  | \$   | 51,812.00    | Stabilization at Oak Street Bridge   |  |  |
|        | Maintenance-park area  | AC/YR | 1.5                            | s  | 9,800.00   | \$  | 14,700.00  |      | \$183,194.49 | Lititz Borough data  |  |  |
|        | Maintenance-naturalized areas  | AC/YR | 0.8                            | \$ | 1,500.00   | \$  | 1,200.00   |      | \$14,954.65  | 1.5[ data, 2012  |  |  |
|        | Other (audit, contingency, etc.)   | LS    | 1                              | \$ | 13,421.28  | \$  | 13,421.28  | s    | 13,421.28    | Assume ~2.5% of all direct costs, for all sections   |  |  |
| 01     | TOTAL COSTS  | 1     |                                | -  |            | \$  | 550,272.28 | \$   | 732,521.42   |  |  |  |
|        | Increased land values (naturalized<br>areas) for business properties   | EA    | 3                              | s  | 91,915,53  | 5   | 275,746.59 | s    | 275.746.59   | Assumes 1.0.5% increase in property value (Delaware<br>Riverkeeper Netowek: 6%-1.5%, avg. (0.5%), assumes average<br>business property value of \$875,386 (Prudential, 2013) |  |  |
| TTS .  | Increased home values (naturalized areas) as net increase in value   | EA    | 8                              | s  | 23,534.00  | s   | 188,272.00 | s    | 188,272.00   | Assumes 14% increase in home value (Univ. of Washington<br>8%-20%, avg. 14%), average home value of \$168,100 as<br>baseline (Zillow, May 2013)                              |  |  |
| SENEF  | General park use   | EA/YR | 4480                           | 5  | 1.91       | \$  | 8,556.80   | 1    | \$106,636.64 | Per visit, per day (Trust for Public Land, 2009), 20 per day over<br>32 weeks  |  |  |
| RECT L | Sports facility use  | EA/YR | 800                            | s  | 3.05       | \$  | 2,440.00   |      | \$30,407.79  | Proposed open field at NE corner of park property, per visit per<br>lay (Trust for Public Land, 2009), 25 per week over 32 weeks   |  |  |
| D      | Special uses in parks  | EA/YR | 480                            | \$ | 9.33       | \$  | 4,478.40   | 1    | \$55,810.76  | Propued stream access points-educational access points, per<br>visit per day (Triad for Public Land, 2009), 15 per week for \$2<br>weeks                                     |  |  |
|        | Increased property values (adjacent<br>to improved parks) as net increase in<br>value  | EA    | 15                             | \$ | 8,405.00   | \$  | 126,075.00 | \$   | 126,075.00   | Assumes additional 5% increase from baseline (Trus <i>for</i> Public<br>Land, 2009)  |  |  |
|        | TOTAL DIRECT BENEFITS  |       |                                |    |            | \$  | 605,568.79 | \$   | 782,948.79   |  |  |  |

#### New Street Park – Cost-Benefit Analysis cont'd

#### **Land**Studies

Lititz Run Watershed Restoration Project Cost-Benefit Analysis

|            | Avoided damages in watershed   | EA/YR    | 2     | \$  | 3,000.00  | \$   | 6,000.00  | CC              | \$74,773.26  | Based on clean-up costs per "event"   |  |  |  |
|------------|--|----------|-------|-----|-----------|--|---|-----------------|--------------|---|--|--|--|
| T BENEFITS | Flood reduction mitigation   | EA/YR    | 26    | \$  | 597.00    | s  | 15,522.00   | ĺ.              | \$193,438.43 | PDA method (Protocol 2 per on ACOE, City of Roamike<br>study), \$597/property   |  |  |  |
|            | Tourism-park visitors (via Healthy<br>Watershed Tour)  | EAYR     | 120   | 5   | 48.00     | s  | 5,760.00  | Ĭ-              | \$71,782.33  | \$48 per visitor, assumes visitors spend money in Litiz area<br>(Trust for Public Land, 2009); 120 visitors per year  |  |  |  |
| NDIREC     | MS4 Permit compliance  | EA/5-YR  | 4     | \$  | 72,000.00 | \$   | 288,000.00  | \$              | 1,021,233.75 | Assumes aunual compliance, uses non-compliance fines in<br>Lancaster Cuenty as basis-\$72,000/EA (Manor Township) ave<br>5-w permit form                        |  |  |  |
| -          | Wildlife Value-Trout   | MI/YR    | 0.42  | s   | 29.77     | \$   | 12.50   | 1               | \$155.78     | \$29 77/mile annually   |  |  |  |
|            | TOTAL INDIRECT BENEFITS  |          |       |     |           |  | 315,294.50  | \$ 1,361,383.55 |              |   |  |  |  |
|            | Nitrogen   | LBS/YR   | 432.6 | \$  | 3.19      | \$   | 1,379.99  | -               | \$17,197.78  | \$3.19(% (PADEP)  |  |  |  |
| K          | Phosphorus   | LBS/YR   | 71.8  | \$  | 3.37      | \$   | 241.97  | 1               | \$3,015.43   | \$3.37/6 (PADEP)  |  |  |  |
| THEORETIC  | Sediment   | TNS/YR   | 66.1  | \$  | 13.85     | \$   | 915.49  | 1.1             | \$11,408.97  | \$13 854m (PADEP)   |  |  |  |
|            | SW Volume Offset Value   | CF       | 20000 | \$  | 2.59      | s  | 51,800.00   | s               | 51,800.00    | \$2.59kd  |  |  |  |
|            | Healthcare cost savings  | EAYR     | 180   | s   | 250       | 5  | 45,000.00   | 1               | \$560,799.47 | Total visitors, assumes average difference of \$250 between<br>active and inactive persons (Trust for Public Land, 2009),<br>assumes weekly reseat of visitors. |  |  |  |
| 1          | TOTAL THEORETICAL<br>BENEFITS  |          |       |     |           | ş  | 99,337.45   | 5               | 644,221.64   |   |  |  |  |
|            |  | C        |       |     |           |  | TOTAL   |                 | PV           |   |  |  |  |
|            | TOTAL COSTS  |          |       |     |           |  | 550,272   | \$              | 732,521.42   | 4   |  |  |  |
|            | TOTAL BENEFITS (DIRECT+INDIRECT+THEORETICAL)   |          |       |     |           |  | 1,020,201   | \$              | 2,788,553.97 |   |  |  |  |
|            | BCR (DIRECT+INDIRECT+THEO  | RETICAL) |       |     |           |  |   |                 | 3.8068       |   |  |  |  |
|            | NPV - DIRECT ONLY / ROI  |          |       | The |           | \$   | 17,328.99   | 6.9%            |              |   |  |  |  |
|            | NPV - ALL COSTS AND BENEFITS / ROI   |          |       |     |           |  |   | 5               | 203,089.24   | 280.7%  |  |  |  |
|            | CALCULATIONS   |          |       |     |           | 1  |   | -               | 1            | NOTES   |  |  |  |
|            | PV=P <sub>i</sub> /(1+r) <sup>i</sup>  |          |       |     |           | 1. 20 year timeframe only applies to items provided as unit per year under UOM |   |                 |              |   |  |  |  |
| REFERENCES | For PV/NPV: TIMEFRAME, $t = 20.0$ VR<br>DISCOUNT RATE, $r = 5.0\%$<br>NPV= $\Sigma[(B_1-C_1)/(1+r)]$ |          |       |     |           |  | <ol> <li>Sum of PV values in each table represents the NPV of the individual table</li> <li>Assumes 20 year lifespan of park amenities</li> </ol> |                 |              |   |  |  |  |

The proposed Lititz Run Watershed Restoration Project, including the stacked benefits will realize the following benefits:

- Storm water Management
  - MS4 (municipal separate storm sewer system) Permit Compliance
    - Addresses local and Chesapeake Bay TMDL
    - Strategy that benefits the community
    - Low Impact Development (Vegetative filtration)
  - Community-based regional facility managing rate and volume in an urbanized area
  - $\circ$  Infiltration
- Flood Mitigation
  - Expanded, accessible floodplain helps alleviate nuisance flooding
  - Reduce 100-year floodplain elevation
  - Reduce pressure on waterway

## New Street Park – Stacked Benefits cont'd

- Water Quality Improvements
  - Nutrient and sediment reductions
  - Traps incoming sediments and filters pollutants
  - General pollutant reductions
- Riparian Buffers for improved stream bank stability
  - Stable location for planting buffers
- Aesthetic Enhancement
  - Natural habitats in an urbanized setting,
  - Low maintenance natural landscape
  - Native plants
  - Modern facilities
  - Invasive species removal

#### New Street Park – Stacked Benefits cont'd

- Groundwater Recharge
  - Reconnection of floodplain and stream to the water table
- Wildlife Habitat Improvement
  - Corridor and habitat for flora and fauna
  - Improved ecological system
- Environmental Education
  - Stream access points for student learning
- Recreational Improvements
  - Fishable waters
  - Improved facilities in New Street Park
  - Non-motorized transportation accessibility

#### New Street Park – Stacked Benefits cont'd

- Economic Development
  - Increased home/land values
  - Quality of life improvements
- Increased tourism.





### New Street Park







## New Street Park (Phase 2 Considerations)

- Had this location identified since the 1990's for improvements to address issues (flooding, TMDL, infrastructure protection (bridges and water pumps), recreational facility improvements, non-motorized trail connections, etc.)
- Before organizing the application, approached our local state representative, senator, and county commissioners
- Built consensus of support from community partners (letters of support from Warwick Township, Lititz Regional Community Development Corp., Lititz Run Watershed Alliance, Lititz Sportsman's Association, Trout Unlimited, Chesapeake Bay Foundation, VentureLititz, and local businesses (adj. landowners))
- Details, details, details



#### New Street Park (Phase 3)



## Stacked Benefits (Economic Ecology)

#### Ecological Benefits: "How does the project or plan improve or protect our natural resource assets?"

- Stormwater Management
- Water quality
- Source Water Protection
- Environmental compliance (regulatory)
- Catastrophe Remediation
- Impaired Streams "Strategy"
- Habitat Improvements

#### Community Benefits: "How does the project or plan provide or protect our community assets?"

- Flood hazard mitigation
- Open Space and/or Parks
- Aesthetic Appeal
- Heritage Restoration
- Catastrophe Remediation
- Residential corridor recovery and protection

Economic Benefits- "How does the project or plan improve and build resilience into the local economy?"

- "Conventional" transportation infrastructure & bridges
- Intermodal transportation
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### Project Example: Oak Street-Lititz Run Restoration



#### Oak Street-Lititz Run Restoration Grant Application

#### **<u>Project Narrative</u>** Lititz Run Oak Street Restoration

Borough of Lititz Lancaster County, Pennsylvania

LandStudies, Inc. is requesting authorization on behalf the Lititz Borough Flood Committee for streambank stabilization and wetland creation activities along Lititz Run, upstream and downstream of the North Oak Street Bridge. The proposed project reach begins approximately 450 feet upstream of the North Oak Street Bridge and extends approximately 150 feet downstream of the bridge. The proposed project is located on property owned by Listrak.

The purpose of the project is to provide streambank stabilization and create floodplain wetlands. A floodplain wetland complex will be excavated on the north side of the stream to relieve the stresses on the banks above the bridge while providing a biologically diverse, high quality wetland which will provide biological treatment of storm flows from Lititz Run. With the proximity of the site to the elementary school and a rail trail, this project may also provide

#### Oak Street-Lititz Run Restoration Grant Application



#### Oak Street-Lititz Run Restoration Grant Application

#### LOCAL STORMWATER BMP IMPLEMENTATION PROGRAM APPLICATION CHECKLIST

| Applicant Name       |   | Lititz Borough   |                               |                      |  |  |  |  |  |  |
|----------------------|---|--|-------------------------------|----------------------|--|--|--|--|--|--|
| Cheo<br>box<br>delay | Check the following list to make sure you have included all the required information. Place a checkmark in the box provided for all items completed and/or provided. Failure to provide all of the requested information will delay processing. |  |                               |                      |  |  |  |  |  |  |
|                      | ENCLOSE THIS CHECKLIST WITH YOUR COMPLETED APPLICATION.   |  |                               |                      |  |  |  |  |  |  |
|                      |   | KEY REQUIREMENTS   | Cneck ✔<br>If<br>Included/Yes | If Not<br>Applicable |  |  |  |  |  |  |
| 1.                   | Two signed copi   | es of the completed application provided.  | $\boxtimes$                   |                      |  |  |  |  |  |  |
| 2.                   | Is the application  | n complete and includes attachments?   | $\boxtimes$                   |                      |  |  |  |  |  |  |
| 3.                   | Is the applicant  | a "local entity?"  | $\boxtimes$                   |                      |  |  |  |  |  |  |
| 4.                   | Is/are the BMP(s  | s) located within the Chesapeake Bay basin?  | $\boxtimes$                   |                      |  |  |  |  |  |  |
| 5.                   | Does the locatio  | n of the BMP(s) drain to an MS4 or CSS system?   | $\boxtimes$                   |                      |  |  |  |  |  |  |
| 6.                   | Topographic ma  | p provided with project area identified.   | X                             |                      |  |  |  |  |  |  |
| 7                    | Is a preliminary  | design attached?   | $\boxtimes$                   |                      |  |  |  |  |  |  |
| 8.                   | If the applicant a<br>indicating its sup  | and permittee are not the same, attach a letter from the permittee<br>oport for the project. |                               | $\boxtimes$          |  |  |  |  |  |  |
| 9.                   | Is the derivation   | of pollution reductions provided?  | $\boxtimes$                   |                      |  |  |  |  |  |  |
| 10.                  | If matching fund<br>or other project  | is will be used, attach a letter of commitment from the applicant sponsor.                   |                               | $\boxtimes$          |  |  |  |  |  |  |
| 11.                  | Does the applica  | ant request \$200,000 or less?   | $\boxtimes$                   |                      |  |  |  |  |  |  |
| 12.                  | Does the project  | t cost appear reasonable for the type of project?  | $\boxtimes$                   |                      |  |  |  |  |  |  |
| 13.                  | If BMPs are loo<br>owner?   | cated on private property, is consent provided by the property                               | $\boxtimes$                   |                      |  |  |  |  |  |  |
| 14.                  | Are the project r   | nilestones and dates reasonable?   | $\boxtimes$                   |                      |  |  |  |  |  |  |

## **Project Example: Village Grande**



#### Village Grande - Outfall Bio-retention

#### **Project Description**

The grant funding would be used for the design and construction of bio-retention facilities at five (5) outfall locations within the common open space of the Village Grande development located in the Urbanized Area of East Hempfield Township. The outfalls discharge directly into Millers Run, an impaired tributary of the Little Conestoga Creek. The bio-retention areas when completed will provide pollution load reductions totaling 49.70 lbs./year nitrogen, 3.91 lbs./year of phosphorus and 3697.17 lbs./year of sediment. These Best Management Practice's (BMP's) may be considered for inclusion in the future Chesapeake Bay Pollutant Reduction Plan (CBPRP) to be completed by the Township.

This community and its residents have shown leadership and a commitment to implementing stormwater BMP's and natural landscapes as part of an overall sustainability plan for their open space areas. The project will serve as a showcase for the Township to demonstrate how communities and Homeowner Association's (HOA's) with common open space can implement BMP's with regional benefits.

### Project Example: Village Grande

October 9, 2015

Mr. Ronald Furlan Department of Environmental Protection Bureau of Point and Non-Point Source Management 400 Market Street, 11th floor PO Box 8774 Harrisburg, PA 17105

Re: Stormwater Management BMP Implementation – Village Grande

Dear Ronald:

I am writing on behalf of the Village Grande Homeowner's Association to state our support and consent for the implementation of the proposed Stormwater Management BMP's on our property in accordance with the information included with this grant application. Our community has actively embraced doing our part of improve the environment and water quality in the Little Conestoga Watershed through implementation of a rain garden and other natural landscapes as part of an overall sustainability plan for the development. The stormwater BMP's proposed to be implemented through this grant, will provide demonstrable reductions in nutrient and sediment loads to Millers Run. The



#### LOCAL STORMWATER BMP IMPLEMENTATION PROGRAM PROJECT APPLICATION

| APPLICANT / PERMITTEE INFORMATION                                  |   |                        |                       |  |  |  |  |  |  |  |
|--|---|------------------------|-----------------------|--|--|--|--|--|--|--|
| 1. Applicant Name:   | East Hempfield Township                               | 2. Applicant DUNS No.: | 199395740             |  |  |  |  |  |  |  |
| 3. Applicant Address:  | 1700 Nissley Rd, PO BOX 128,<br>Landisville, PA 17538 | 4. Entity Type:        | Township              |  |  |  |  |  |  |  |
| 5. Applicant Contact:  | Andrew Stern  |                        |                       |  |  |  |  |  |  |  |
| 6. Applicant Email:  | planning@easthempfield.org                            | 7. Applicant Phone:    | 717-898-3100, ext 230 |  |  |  |  |  |  |  |
| 8. Permittee Name:   |   | 9. NPDES Permit No.:   |                       |  |  |  |  |  |  |  |
| 10. Permittee Contact:   |   |                        |                       |  |  |  |  |  |  |  |
| 11. Permittee Email:   |   | 12. Permittee Phone:   |                       |  |  |  |  |  |  |  |
| GENERAL PROJECT INFORMATION  |   |                        |                       |  |  |  |  |  |  |  |
| 1. Project Name: Village Grande Development - Outfall Bioretention |   |                        |                       |  |  |  |  |  |  |  |
| 2. Project Description: Please see attached                        |   |                        |                       |  |  |  |  |  |  |  |
| 3. Project Coordinates:  | Latitude  |                        | Longitude             |  |  |  |  |  |  |  |
| (Attach Map)   | Degrees Minutes                                       | Seconds Degrees        | Minutes Seconds       |  |  |  |  |  |  |  |

## Opportunities on private property



## **Funding: Leveraging Opportunities**

| POTENTIAL FUNDING SOURCES TO SUPPORT O  | REEN INFRASTRUCTURE |                                     |   |                       |  |                        |              |  |
|---|---------------------|-------------------------------------|---|-----------------------|--|------------------------|--------------|--|
|   | PROJECT TYPE        |                                     |   |                       |  |                        |              |  |
| FUNDING SOURCE  |                     | Habitat Restoration<br>& Protection | Stormwater Management<br>& Sewer Infrastructure | Trails & Public Paths | Watershed & Sustainable<br>Community Education,<br>Public Outreach, Capacity<br>Building, & Planning | Brownfield Restoration | Streetscapes |  |
| Brandywine Conservancy Community Planning   |                     |                                     |   |                       | ×  |                        |              |  |
| CFA: Flood Mitigation Program   |                     | ×                                   |   |                       |  |                        |              |  |
| CFA: Greenways, Trails, and Recreation Program  | ×                   |                                     |   | x                     |  |                        | x            |  |
| CFA: Multimodal Transportation Fund   |                     |                                     |   |                       |  |                        | X            |  |
| CFA: Watershed Restoration Program  |                     | ×                                   |   |                       |  |                        |              |  |
| Chesapeake Bay Trust: Green Streets-Green Jobs-Green Towns  |                     |                                     |   |                       | х  |                        |              |  |
| Coldwater Heritage Partnership Grant Program  |                     | ×                                   | )   |                       | ×  |                        |              |  |
| DCED: Recreation Industrial Sites Reuse Program   |                     |                                     |   |                       |  | ×                      |              |  |
| DCNR: Community Conservation Partnership Program  | ×                   | x                                   | J   | X                     |  |                        |              |  |
| DCNR: Riparian Forest Buffer Program (PILOT)  |                     | ×                                   |   |                       |  |                        |              |  |
| DCNR: Tree Vitalize Program   |                     | x                                   |   |                       |  |                        |              |  |
| DEP: ACT 101 County Planning Grants (Growing Greener)   |                     |                                     | x   | 1                     |  |                        |              |  |
| DEP: Brownfield Action Team Grants  |                     |                                     |   |                       |  | ×                      |              |  |
| DEP: Nonpoint Source Pollution Educational Mini-Grants,<br>Watershed Education Grants, and Environmental Education Grants |                     |                                     |   |                       | ×  |                        |              |  |
| DEP: Nonpoint Sources Implementation Protection Grants<br>(Growing Greener)   |                     | ×                                   | ×   |                       |  |                        |              |  |
| EPA: Brownfields Assessment, Cleanup, Revolving Loans,<br>and Environmental Job Training                                  |                     |                                     |   |                       |  | ×                      |              |  |
| EPA: Clean Water Act Nonpoint Source Grant (Section 319 Grants)   |                     | ×                                   |   |                       |  |                        |              |  |
| EPA: Clean Water State Revolving Fund (CWSRF)   |                     | x                                   |   |                       |  |                        |              |  |
| HUD: Community Development Block Grant Program  | ×                   | 1                                   |   |                       |  |                        |              |  |
| HUD: Section 108 Loan Guarantee Program   | ×                   |                                     |   |                       |  |                        |              |  |
| HUD: Sustainable Communities Regional Planning Grants   |                     |                                     |   |                       | ×  |                        |              |  |
| NFWF: Chesapeake Bay Stewardship Fund   |                     | ×                                   |   |                       |  |                        |              |  |
| NFWF: Chesapeake Bay Stewardship Fund – Technical<br>Capacity Grants Program  |                     |                                     |   |                       | ×  |                        |              |  |
| PA Conservation District: Dirt, Gravel, and Low Volume<br>Road Maintenance Program  |                     |                                     | ×   |                       |  |                        |              |  |
| PA County Act 13 funding  | ×                   |                                     | -   | -                     |  |                        |              |  |
| PennDOT: Transportation Alternatives Program  |                     |                                     |   | x                     |  |                        | ×            |  |
| PENNVEST: Brownfield Remediation  |                     |                                     |   |                       |  | X                      |              |  |
| PENNVEST: Drinking Water, Wastewater, Stormwater, and<br>Nonpoint Source Loans & Grants                                   |                     | x                                   | ×   |                       |  |                        |              |  |
| Susquehanna Greenway: Mini Grant program  |                     |                                     |   |                       | x  |                        |              |  |
| USDA: Rural Development Water   |                     |                                     | x   |                       |  |                        |              |  |

Potential G.I. Funding sources: Strategic Leveraging Opportunities; *Borough News, November 2016* 

#### **USEPA Water Finance Clearinghouse**

#### ofmpub.epa.gov







#### NFWF website (project tracker):

← → Ŭ nfwf.org/whatwedo/map/Pages/map.aspx

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Please check back as new enhancements and data are added. For further questions please contact Mary Henkin (mary.henkin@nfwf.org).

If you are having trouble getting the map to load, please try another browser.



**Funding Strategies** 

# **Advanced Mechanisms**

Other funding/implementation approaches

## Municipal/Mitigation Bank

## Fee in lieu of





Authority
### §270-36. Riparian Corridors

- A. In order to protect and improve water quality, a Riparian Corridor Easement shall be created and recorded as part of any subdivision or land development that encompasses a Riparian Corridor.
- B. Except as otherwise required by Chapter 102, the Riparian Corridor Easement shall be measured to be the greater of the limit of the 100 year floodplain or 35 feet from the top of streambank (on each side).
- C. Minimum Management Requirements for Riparian Corridors.
  - 1. Existing native vegetation shall be protected and maintained within the Riparian Corridor Easement.

# Ordinance provisions (riparian corridors cont'd)

- Whenever practicable invasive vegetation shall be actively removed and the Riparian Corridor Easement shall be planted with native trees, shrubs and other vegetation to create a diverse native plant community appropriate to the intended ecological context of the site.
- D. The Riparian Corridor Easement shall be enforceable by the Township and shall be recorded in the Lancaster County Recorder of Deeds Office, so that it shall run with the land and shall limit the use of the property located therein. The easement shall allow for the continued private ownership.
- E. Any permitted use within the Riparian Corridor Easement shall be conducted in a manner that will maintain the extent of the existing one-hundred-year floodplain, improve or maintain the stream stability, and preserve and protect the ecological function of the floodplain.

- S. The Township may require additional stormwater control measures for stormwater discharges to special management areas including but not limited to:
  - Water bodies listed as "impaired" on Pennsylvania's Clean Water Act 303(d/305(b) Integrated List.
  - Any water body or watershed with an approved Total Maximum Daily Load (TMDL).
  - Critical areas with sensitive resources (e.g., state designated special protection waters, cold water fisheries, carbonate or other groundwater recharge areas highly vulnerable to contamination, drainage areas to water supply reservoirs, source water protection zones, etc.)

Essentially FILO means a property can qualify to pay a fee to a regional storm water fund *in lieu of* creating and/or meeting certain on-site requirements (volume, rate, and treatment). This saves the property owner money, it creates funds for the government to use in improving downstream conditions, and it avoids creating unused space a detention basin or other feature can create. It's especially helpful in urban settings where land (and funds for that matter) must be used as efficiently as possible.

### Harford County Stormwater Fees in Lieu between 1/1/2013 and 12/3

|                         |  | _          | quality |       | quantity |          |           |
|-------------------------|--|------------|---------|-------|----------|----------|-----------|
| site                    | location                                   | date       | area*   | fee   | area*    | fee      | watershed |
| OAK STREET - LOTS 2 - 5 | 1018 OAK STREET                            | 10/28/2013 | 0       | \$0   | 0.4      | \$18,100 | 10        |
| SANDY RIDGE             | EAST SIDE OF NORTH<br>FOUNTAIN GREEN ROAD, | 2/20/2013  | 0.02    | \$806 | 0        | \$0      | 10        |
|                         |  | Totals:    | 0.02    | \$806 | 0.40     | \$18,100 |           |

# Fee in lieu of (FILO)

FILO can fund design, construction, and/or maintenance of BMPs implemented (or to be implemented) to meet PRP and MS4 Permit obligations.



### Which leads us to...

# **Municipal Mitigation Bank**

A mitigation bank is a wetland, stream, or other aquatic resource area that has been restored, established, enhanced, or (in certain circumstances) preserved for the purpose of providing compensation for unavoidable impacts to aquatic resources permitted under Section 404 or a similar state or local wetland regulation.1 A mitigation bank may be created when a government agency, corporation, nonprofit organization, or other entity undertakes these activities under a formal agreement with a regulatory agency.



# **Municipal Mitigation Bank**

Mitigation banks have four distinct components:

- The bank site: the physical acreage restored, established, enhanced, or preserved;
- The bank instrument: the formal agreement between the bank owners and regulators establishing liability, performance standards, management and monitoring requirements, and the terms of bank credit approval;
- The Interagency Review Team (IRT): the interagency team that provides regulatory review, approval, and oversight of the bank; and
- The service area: the geographic area in which permitted impacts can be compensated for at a given bank.



**Funding Strategies** 

# Public-Private Partnerships (P3s)

### Public-Private Partnerships (P3s)

A public-private partnership (PPP) is a government service or private business venture which is funded and operated through a partnership of government and one or more private sector companies. These schemes are sometimes referred to as PPP.



# P3 Mechanisms

- Design-Build-Finance
- Design-Build-Finance-Maintain
- Design-Build-Finance-Operate-Maintain-Availability Payment P3 (DBFOM-AP)

- Design-Build-Finance-Operate-Maintain-Revenue Concession (DBFOM-RC)
- ...and several others

\*\*\*BOO Model\*\*\*

**Build-Own-Operate (BOO)** is a model that represents the greatest transfer of responsibilities to the private partner. In this instance, the private partner develops and operates a new asset on land that it owns or controls.



Oak Tree Development Group, a Lancaster based real estate development company, is partnering with East Hempfield Township on the proposed approximate 96 acre Lime Spring Square commercial development project as a way to help the Township meet its MS4 Chesapeake Bay pollution reduction goals for Brubaker Run at no cost to taxpayers.





#### Worksheet 13 - Pollutant Reduction Through BMP Applications\*

\*Fill this worksheet out for each BMP type with different pollutant removal efficiencies. Sum pollutant reduction achieved for all BMP types on final sheet.

| BMP Type: | Floodplain Restoration                      |       |  |  |  |
|-----------|---|-------|--|--|--|
|           |   |       |  |  |  |
|           | Disturbed Area Controlled by this BMPs (AC) | 97.73 |  |  |  |

Disturbed Area Controlled by this BMPs:

|     |  |         | Pollutant     |                      | Ι              |               | Pollutant Load** |       |                 |
|-----|--|---------|---------------|----------------------|----------------|---------------|------------------|-------|-----------------|
|     |  | TSS EMC | TP EMC (mg/l) | Nitrate- Nitrite EMC | Cover (Acres)  | Runoff Volume | TSS**            | TP**  | NO <sub>3</sub> |
|     | Land Cover Classification  | (mg/l)  | (mg/l as N)   |                      | (, ייא)        | (LBS)         | (LBS)            | (LBS) |                 |
|     | Forest   | 39      | 0.15          | 0.17                 |                |               |                  |       |                 |
| es  | Meadow   | 47      | 0.19          | 0.30                 | 12.57          | 0.1446        | 18.34            | 0.07  | 0.12            |
| fac | Fertilized Planting Area   | 55      | 1.34          | 0.73                 |                |               |                  |       |                 |
| Sur | Native Planting Area   | 55      | 0.40          | 0.33                 |                |               |                  |       |                 |
| sne | Lawn, Low-Input  | 180     | 0.40          | 0.44                 | 35.36          | 0.0499        | 24.27            | 0.05  | 0.06            |
| IZi | Lawn, High-Input   | 180     | 2.22          | 1.46                 |                |               |                  |       |                 |
| Ре  | Golf Course Fairway/Green  | 305     | 1.07          | 1.84                 |                |               |                  |       |                 |
|     | Grassed Athletic Field   | 200     | 1.07          | 1.01                 |                |               |                  |       |                 |
| s   | Rooftop  | 21      | 0.13          | 0.32                 | 15.00          | 3.1248        | 177.18           | 1.10  | 2.70            |
| ace | High Traffic Street/Highway  | 261     | 0.40          | 0.83                 | 4.80           | 0.9999        | 704.65           | 1.08  | 2.24            |
| nr  | Medium Traffic Street  | 113     | 0.33          | 0.58                 |                |               |                  |       |                 |
| sn  | Low Traffic/Residential Street                                       | 86      | 0.36          | 0.47                 |                |               |                  |       |                 |
| vio | Res. Driveway, Play Courts, etc.                                     | 60      | 0.46          | 0.47                 |                |               |                  |       |                 |
| led | High Traffic Parking Lot   | 120     | 0.39          | 0.60                 | 30.00          | 6.2496        | 2,024.87         | 6.58  | 10.12           |
| F   | Low Traffic Parking Lot  | 58      | 0.15          | 0.39                 |                |               |                  |       |                 |
|     | TOTAL LOAD TO THIS BMP TYPE  |         |               |                      |                | 2,949.31      | 8.89             | 15.24 |                 |
|     | POLLUTANT REMOVAL EFFICIENCIES FROM APPENDIX A. STORMWATER MANUAL (? |         |               |                      | FER MANUAL (%) | N/A           | N/A              | N/A   |                 |
|     | POLLUTANT REDUCTION ACHIEVED BY THIS BMP TYPE (LBS                   |         |               | BMP TYPE (LBS)       | 169,779.00     | 88.80         | 5,077.00         |       |                 |
|     |  |         |               |                      |                |               |                  |       |                 |

| POLLUTANT REDUCTION ACHIEVED BY ALL BMP TYPES (LBS) |          |      |      |
|---|----------|------|------|
| REQUIRED REDUCTION from WS12 (LBS)                  | 2,506.91 | 7.55 | 7.62 |

\*Pollutant Load = [EMC, mg/l] X [Volume, AF] X [2.7, Unit Conversion]

\*\*TSS and TP calculations only required for projects not meeting CG1/CG2 or not controlling less than 90% of the disturbed area

Spreadsheet referenced simply for the purpose to communicate that there are BMPs that generate more reductions than a developer may need to meet permit requirements

East Hempfield Township will inherit an approximate 11 acre park as part of the process.

After the developer assumes the reductions necessary for development, the township will inherit the balance of the reductions for their PRP/CBPRP.



### Table 6. Summary of Proposed BMPs in the Little Conestoga Watershed

| BMP ID<br>Number | BMP Project                         | Sediment Load<br>Reduction (lbs/yr) |  |  |
|------------------|-------------------------------------|-------------------------------------|--|--|
| 1                | Brubaker Run Floodplain Restoration | 790,821                             |  |  |
| 2                | UNT to Swarr Run Stream Restoration | 83,375                              |  |  |
|                  | Total Load Reduction                | 880,596                             |  |  |
|                  | Required East Hempfield Township    | 708,386                             |  |  |
|                  | Required East Petersburg Borough    | 15,000                              |  |  |
|                  | Required West Hempfield Township    | 17,606                              |  |  |
|                  | Total Required Load Reduction       | 740,992                             |  |  |

### Case Study: Rock Lititz

In 2014, Rock Lititz was the first floodplain restoration project to be accepted by DEP to satisfy the overwhelming majority of the site's stormwater management requirements. Use of FPR to restore 3,100 feet of stream resulted in nine (9) additional acres of developable land The value of the recapture land is estimated at \$3.1 million. This restoration is expected to provide annual pollutant load reductions of 248,000 pounds of sediment, 1,110 pounds of nitrogen and 173 pounds of phosphorus. The floodplain restoration is helping Warwick Township to meet MS4 and TMDL requirements for the Lititz Run Watershed.



### Case Study: Rock Lititz

Similar to Lime Spring, after the developer assumes the reductions necessary for development, the township will inherit the balance of the reductions for their TMDL Plan from the 17-acre restored floodplain.





# Case Study: New Street Park (Phase I)

### Public-Private Partnership between Lititz Borough and Pfizer





# Case Study: New Street Park (Phase II)





### Case Study: New Street Park (Phase III)

Continued public-private approach between Lititz Borough and Hass Properties. Improvements will be used for the borough's Lititz Run Watershed TMDL Plan and PRP/CBPRP required reductions.



Original Watershed Action Plan dates back to the 1990's, and coordinated across maps for improvements (water quality/stream, park amenities, and transportation) over time.







### **More Information**



### **Questions & Answers**

### "Sometimes the questions are complicated and the answers are simple. "

Dr. Seuss Monday - Oct 1, 20120225 perl



